

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY
HELD 14 DECEMBER 2018 AT MANCHESTER TOWN HALL**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Rochdale	Councillor Janet Walmsley
Tameside	Councillor Leanne Feeley

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee

Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Sara Todd
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Rebecca Heron
TfGM	Simon Warburton
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

BOLTON
BURY

MANCHESTER
OLDHAM

ROCHDALE
SALFORD

STOCKPORT
TAMESIDE

TRAFFORD
WIGAN

GMCA 270/18 APOLOGIES

Apologies were noted and received on behalf of:

Cllr Sharon Briggs (Bury), Cllr Jenny Bullen (Wigan), Cllr Catherine Hymes (Trafford), Joanne Roney (Manchester City Council) and Donna Hall (Wigan Council).

Apologies were also received on behalf James Wallace (GMFRS) and Ian Hopkins (GMP).

GMCA 271/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED /-

1. That the GMCA record its thanks all Local Authorities for their work to support the launch of 'A Bed Every Night' which, since its launch in November 2018 had supported 456 rough sleepers, and moved 141 individuals into fixed addresses.
2. That the GMCA recognise this day as a significant day for the unveiling of the Emmeline Pankhurst statue on St Peters Square to mark the centenary year of the women's suffragette movement, and that the GMCA record its thanks to Cllr Andrew Simcock, the Lord Mayor and Cllr Richard Leese and the team at Manchester City Council for organising the unveiling event.
3. That the GMCA also acknowledged the unveiling of the Annie Kenney, Statue, the English working-class suffragette who became a leading figure in the Women's Social and Political Union. The unveiling would be taking place in Oldham this afternoon.
4. That it be noted that the GMCA has produced the DVD 'Making of a Militant' to help raise awareness of equality within Secondary Schools.

GMCA 272/18 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 273/18 MINUTES OF GMCA MEETING HELD ON 30 NOVEMBER 2018

The minutes of the GMCA meeting held on the 30 November 2018 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA Meeting held on the 30 November 2018 be approved.

RESOLVED/-

That the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held 20 November 2018 be noted, and that the resolutions below be approved.

i) CI54/18 GM RESPONSE TO MINISTRY OF JUSTICE FEMALE OFFENDER STRATEGY

That the Mayor and GMCA are recommended to consider undertaking an impact assessment to help understand how future funding could be allocated.

ii) CI54/18 GM RESPONSE TO MINISTRY OF JUSTICE FEMALE OFFENDER STRATEGY

That the Mayor and GMCA are recommended to consider how a more sustainable funding base could be secured.

RESOLVED /-

That the minutes of the GMCA Resources Committee held 30 November be noted.

Councillor Rishi Shori, Portfolio Lead for Young People and Social Cohesion, introduced a report which provided members with an update on progress in respect of the GM Children's work and sought approval of the GM Children's Plan and funding proposals.

He reported that more children in GM live in poverty than the UK average, and many remain not school ready despite work which had been undertaken in this area. Therefore, the need to increase the scale and spread of innovative practice had become increasingly evident, using a collaborative approach to ensure a 'bottom-up' credible Plan.

The GM Mayor thanked all those who have progressed the Plan to this stage, and commented that the Plan would help to improve standards, streamline resources, and deliver the ambitions of the Greater Manchester Strategy. He further added that this work linked very strongly with GM's plans for a Care Leaver Guarantee.

Members commented that there were still gaps of disparity in educational outcomes for those children who have complex needs, highlighting the insufficient funding and

budget pressures across Local Authorities. Local SEND provision in GM was vital to ensure children with complex needs received the education they needed within their own Local Authority. It was noted that there was a national issue in respect of SEND funding and provision, and that GM was looking at potential collaborative commissioning work to improve our offer and service standards.

The GM Mayor confirmed that commissioning out of area was costly, and the role of the GM Health and Social Care Partnership (GMHSCP) and co-commissioning would deliver an improvement in service provision and realise savings. The importance of assisting all young people and more specifically those with challenges was reiterated. He also confirmed that a report on the progress of the establishment a Care Leavers Trust and Care Leavers Guarantee was due to be submitted to a meeting of the GMCA in the New Year.

RESOLVED /-

1. That the final draft GM Children's Plan be approved.
2. That the allocation of £500,000 grant to each GM Local Authority to support their local business cases be agreed.
3. That the allocation of a further £150K for programme and evaluation costs be approved.
4. That delegated authority to the GMCA Treasurer and GMCA Monitoring Officer to agree grant terms and conditions with Districts be approved.
5. That the GMCA record its thanks to Cllr Rishi Shori and GM Local Authority colleagues for their work in developing the plan.
6. That a further report on the work underway to establish a Care Leavers Trust and the establishment of a Care Leavers Guarantee be submitted to a meeting of the GMCA in the New Year.

GMCA 277/18 GREATER MANCHESTER BREXIT ECONOMIC IMPACT ANALYSIS

Councillor Richard Leese, Portfolio Lead for Business and Economy, introduced a report which provided an update on the latest economic analysis undertaken on the possible impacts of Brexit as the UK prepares to leave the EU. The analysis had been undertaken from the latest national and regional analysis published by the Government and used to model the impacts for GM.

He reported that since the report had been circulated there had been a number of changes to the landscape, with no clear direction from Government, suggesting that a 'no deal' option may be a potential outcome. The GMCA does not have a formal position on Referenda, however if there was a choice between a 'no deal' Brexit and

a 2nd Referendum, then a 2nd Referendum was the only option available in his view. If Government and Parliament were not capable of making a decision, then the only option available was for the people to make the decision. With all the focus on Brexit, Government was not progressing its responsibilities, including the introduction of Legislation and Regulation which could make a positive difference to lives of residents in GM. Government should be reflecting on the view they were projecting and ought to be taking urgent actions necessary to act in the interests of the UK. In the meantime GM does need to continue to make its preparations based on the worst case scenarios and if there was no other alternative then the people, either through a General Election or a Referendum, need to have the opportunity to make the decision for themselves.

Members reiterated that a 'no deal' Brexit was not an option, as ultimately it would have a negative effect on the UK economy. However, any form of Brexit would also remove the strength in numbers that the current sovereignty with the EU enables. They urged that GM should be clear that they cannot support Government in any decision that would impact on the economic wealth of the country, and potentially increase the poverty of its residents.

The GM Mayor recognised the clear position of the GMCA on this matter, and added that not having a fully functioning Government had increased the workload of the GMCA and Local Authorities across the piece in the absence of resources. The current Brexit situation is unsatisfactory on every level, and GM must not hold back on making its views known to Government and Parliament.

RESOLVED/-

1. That the updated economic impact analysis be noted.
2. That the GMCA places on record its concern about the current appalling situation in relation to Brexit and were disappointed with the Government's handling of this matter.
3. That it be noted all GM organisations are thinking through resilience planning and preparedness on a worst case scenario basis in order to support GM residents.

GMCA 278/18

GREATER MANCHESTER DISABLED PEOPLES' PANEL

RESOLVED /-

That it be noted that this item was withdrawn for consideration at a future meeting.

GMCA 279/18

CLEAN AIR PLAN UPDATE

Councillor Alex Ganotis, Portfolio Lead for Green City Region, introduced a report which set out the structure of the reports to be consider by the GMCA and individual

GM Local Authorities and the nature of the socio-economic impact information which would accompany the Outline Business Case.

Councillor Ganotis confirmed that the Outline Business Case would be prepared by TfGM on behalf of the GMCA and individual GM Local Authorities early in the New Year. He also clarified that legal responsibility for approving the Outline Business Case remained with individual GM Local Authorities.

He reiterated the importance of ensuring that the Plan meets all the GM objectives and was not just focused on Air Quality, the Plan needs to realise GM's socio-economic ambitions and not negatively impact on GM residents. Therefore the Outline Business Case will include a great deal of emphasis on socio economic impact information. Modelling work was underway on the differing solutions to provide confidence in the approach and the preferred way forward for GM. A further report will be submitted to the GMCA in January which demonstrates consistency and alignment with current GM policies and strategies.

RESOLVED/-

1. That the report be noted and that a further report be submitted to the GMCA in January 2019.
2. That the GMCA record it's thanks to Cllr Alex Ganotis for the work undertaken to date to progress.

GMCA 280/18 MAYORS CYCLING & WALKING CHALLENGE FUND

Andy Burnham, GM Mayor, provided an update on the progress of the Mayor's Cycling and Walking Challenge Fund and sought approval for the third tranche of schemes for programme entry for the Mayor's Cycling and Walking Challenge Fund and associated budgets.

He drew members attention to the three prioritized schemes recommended for programme entry: Trafford Road (Salford), Bridgewater Canal Towpath (Leigh) and Toucan Crossings (Wigan Central).

Members attention was also drawn to recommendation 5 specifically, which sought approval to enable scheme development costs to be claimed from the Fund in advance of full approval once programme had been secured. This course of action was to facilitate the pipeline of schemes coming forward, which also contributed to the Clean Air Plan by encouraging people out of their cars and creating the best cycling provision.

Chris Boardman will be invited to a meeting of the GMCA early in the New Year to provide a more substantial update on progress to date.

RESOLVED /-

1. That the progress of the first 2 tranches previously granted Programme Entry for inclusion in the MCF, as set out in section 2 of the report be noted.
2. That the third tranche of cycling and walking schemes, as set out in section 3 of the report, be approved for Programme Entry for inclusion in the MCF.
3. That it be noted that the schemes were to be further developed and would be subject to subsequent approval by the GMCA in early 2019, as appropriate, as set out in section 3 of the report.
4. That the release of £0.6 million, of the previously agreed budget for scheme development and design in 2018/19, be approved and that authority be delegated to the GMCA Treasurer to make appropriate grants to District Councils to facilitate this, as set out in paragraph 3.9 of the report.
5. That it be agreed that scheme promoters (including Local Authorities) be able to claim for Mayor's Challenge Fund (MCF) scheme development costs in advance of full approval once programme entry has been secured, provided that the conditions set out in paragraph 4.2 of the report.

GMCA 281/18 NORTHERN AND TRANSPENNINE EXPRESS RAIL PERFORMANCE

Andy Burnham, GM Mayor introduced a report which provided a summary of rail performance for Network Rail, Arriva Rail North (trading as Northern) and TransPennine Express. He added that there had been some early signs of progress. He also reported that the Manchester-Bolton-Preston line has finally been successfully completed, with trains operating on the line without any problems. He had been assured that Northern would begin to operate new electric trains in early 2019 .

The December timetable was introduced on 9 December and had showed an improvement in reliability for TransPennine Services, however issues remain in relation to the reliability of Northern services.

The dispute between Northern and RMT (The National Union of Rail, Maritime and Transport Workers) regarding Guards on trains remains unresolved. Together with other Northern Leaders, the GM mayor would be appealing to get their negotiations back on track, and had recommended the use of national funding to ensure there is a second member of staff.

It had been reported that Manchester Airport had made serious representations to Network Rail in relation to the cancellation of Sunday services but had yet to receive a response. This was not good enough.

He summarised, that if the acceptable standard of service had not been achieved by the introduction of the new timetable in May 2019, that further action would be undertaken.

RESOLVED /-

1. That the report be noted.
2. That the re-opening of the Manchester, Bolton, Preston line be noted.
3. That the implementation of the new timetable on 9 December be noted.
4. That it be noted that the GM Mayor would continue, via Transport for the North, to resolve the dispute regarding guards on trains.
5. That the introduction of the May 2019 timetable, as the deadline for seeing an improved rail service from operators be reaffirmed.

GMCA 282/18 CREATIVE INDUSTRIES INVESTMENT READINESS PILOT

Councillor Richard Leese, Portfolio Lead for Business and Economy presented a report to the GMCA which sought agreement to act as the accountable body for the Creative Industries Investment Readiness – Greater Manchester Pilot which would be led by the Growth Company on behalf of the GMCA.

He reported that the scheme would bring £1.3m of investment to creative businesses across GM, excluding London, GM had the largest number of people employed in the creative industries than any other city region in the UK.

The GM Mayor added that this was good news for GM and thanked the Government for providing GM with a great opportunity through this funding to strengthen our creative sector and support some of the ambitions of the Industrial Strategy.

RESOLVED /-

1. That the GMCA agree to support the Creative Industries Investment Readiness – GM Pilot.
2. That it be agreed that the GMCA would act as the accountable body for the £1.3million Creative Industries Investment Readiness – GM Pilot.
3. That it be agreed that the GMCA will receive S31 grant funding for the Creative Industries Investment Readiness – GM Pilot from DCMS and in turn will enter into a grant agreement with the Growth Company to deliver the Creative Industries Investment Readiness – GM Pilot, retaining a small amount to cover the cost of undertaking accountable body functions as required by DCMS.

4. That the GMCA record it's thanks to Sir Richard Leese for progressing the GM Pilot.

GMCA 283/18 CITY CENTRE HOUSING DEVELOPMENT & USE OF PROPERTY SURPLUS FUNDS

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure introduced a paper which set out the case for continuing to invest the GM Housing Investment Loans Fund in city centre developments and outlined a proposal for deploying surplus funds generated from the ongoing operation of the GMHIF and the Evergreen Funds.

He reported that the Housing Investment Loan Fund was moving forward following a recent pause on city centre developments with GM but that it now held £2m of surpluses and a potential further £12m over the next three to four years. The proposal was to use the money would be used for innovative work in support of the GM Housing Strategy to be launched early tin the New Year. The Housing Strategy will deliver truly affordable housing, bring back empty homes, address housing standards, especially re temporary accommodation used to discharge duties to address homeless people, and tackling rogue landlords by buying out properties.

The scale of the housing challenge in GM remained significant, with over 85,000 people on the housing waiting list across GM, and many council homes lost under the right to buy scheme. He further recognised that private rental properties are often not affordable, nor effectively managed. The delivery of housing in the urban core will protect some of the spaces within greenbelt areas across GM.

In response to a suggestion that city centre housing was often seen as a financial asset, when in fact they offer homes, and were occupied.

Members agreed that the surplus funds offered a real opportunity to make significant progress on meeting the housing need in GM through our innovative approach created through the opportunity of devolution and was a result of effective fund management. Furthermore, this work could support the ambitions of the Local Authority's to deliver some of the more difficult schemes.

The GM Mayor summarised that this work evidenced that the policy behind the Housing Investment Loans Fund was coming into fruition, creating a story of inclusive growth through the re-direction of surplus funds to create truly affordable housing. This work would also offer the tools to pursue additional aspirations including raising the standards of private rented housing.

RESOLVED /-

1. That the principle of investing further GMHILF into City Centre housing developments be agreed, in principle, with all proposals subject to normal due diligence and approval via the GMCA.

2. That it be noted that the Evergreen Holding Fund will be requested to provide up to £3m of Evergreen surpluses to the GMCA to be spent over the next 3 years as revenue funding to support the development of pipeline projects.
3. That the use of £350k of GMHILF surpluses as revenue to develop affordable housing propositions as set out in this paper be approved.
4. That the ring fencing of the majority of GMHILF surpluses to support affordable housing priorities as identified in the GM Housing Strategy be approved.
5. That The GMCA record it's thanks to City Mayor, Paul Dennett on the work undertaken around the potential options for the use of the property surplus funds.

**GMCA 284/18 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND
– 2018/19 HALF YEAR REPORT**

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report providing members with an update on the position of the GM Housing Investment Loans Fund which had made loans to date of £464m to 51 schemes and had created an additional £2M surplus fund.

RESOLVED /-

1. That the half-year position of the GM Housing Investment Loans Fund be noted.
2. That there has been no requirement for the GM Local Authorities to account for any impairments as a result of the performance of the Fund be noted.

**GMCA 285/18 GREATER MANCHESTER INVESTMENT FRAMEWORK
APPLICATIONS**

Councillor David Molyneux, Portfolio Lead for Investment introduced a report for consideration by the GMCA which sought their approval for an investment into Commercial and Northern LTD (the company) from re-cycled funds.

RESOLVED /-

1. That the funding application by Commercial and Northern Ltd (investment of £250k) be given conditional approval and progress to due diligence.
2. That authority be delegated to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the

due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment above.

GMCA 286/18 EXCLUSION OF PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**GMCA 285/18 GREATER MANCHESTER INVESTMENT FRAMEWORK
APPLICATIONS**

CLERK'S NOTE: This item was considered in support of the Part A report at minute GMCA 286/18 refers.

RESOLVED /-

That the report be noted.

